

also said that the propriety of releasing information regarding internal discussions where further disclosures may be made to persons outside the government by the White House is a much more complicated issue.

#### **5. Tribal Opponents Meet with Michael Anderson and IGMS Staff on May 23, 1995**

On May 23, 1995, Deputy Assistant Secretary Anderson, Skibine and Hartman met with Oneida Chairwoman Doxtator and Oneida lobbyists Dacey and Artman. The discussion focused mainly on the definition of “detriment,” for purposes of the Section 20 analysis. According to Skibine and Anderson, Hartman did much of the talking about the standard to be applied. Hartman’s statements, as recounted by Dacey in a memo, suggested that the Hudson proposal would be deemed “not detrimental to the surrounding community”:

The term ‘detrimental’ means activities which might arise other than normal competitive pressures. For example, an argument establishing detriment might include increased auto traffic, a drain on the area water supply, or other environmental concerns. However, even environmental concerns can be offset by parties willing to negotiate new traffic patterns, additional parking lots, new roads, new sewers, etc. Public sentiment or opinion is not considered ‘detrimental,’ therefore, little weight is given to communities which pass resolutions in opposition to gaming unless they demonstrate an impact on the community. Moreover, the economic impact a gaming establishment might have on other gaming or non-gaming establishments is also of little concern to the BIA because it falls into the definition of a ‘normal competitive pressure.’<sup>361</sup>

Dacey also noted Anderson’s concern that denial of the application might set a dangerous precedent as an incursion against the sovereignty of the applicant tribes. Dacey concluded it would be difficult for IGMS to conclude that the casino would be detrimental to the surrounding community, noting that neither the economic impact statements nor political opposition from

---

<sup>361</sup>Memo from Scott Dacey to Chairwoman Doxtator, May 25, 1995.